Development Management Officer Report Committee Application

Summary			
Committee Meeting Date: 14 February 2017			
Application ID: LA04/2016/1864/F			
Proposal: Residential development comprising 6 dwellings, car parking, landscaping and associated site works.	Location: Former community centre approximately 12 meters of 8 Moyard Park Belfast BT2 7FT		

Referral Route: The proposal is for more than 4 dwelling units.

Recommendation:	Approval
Applicant Name and Address:	Agent Name and Address:
Clanmil Developments Ltd	Turley
Northern Whig House	Hamilton House
3 Waring Street	3 Joy Street
Belfast	Belfast
BT1 2DX	BT2 8LE

Executive Summary: This application seeks planning permission for 6 dwelling units.

The development plan (BMAP) identifies the site as within the development limits of Belfast.

The key issues to be considered are:

- (a) Principle of residential use on the site
- (b) Road Safety
- (c) Visual and residential amenity

The proposal has been assessed against the development plan, the Strategic Planning Policy Statement for Northern Ireland, Planning Policy Statement 3: Access, Movement and Parking, Planning Policy Statement 7- Quality Residential Environments, Addendum to PPS7-Safeguarding the character of established residential areas and PPS15 Planning and Flood Risk. The proposal complies with these policies.

65 letters of objection were received regarding to this proposal and the issues raised considered in the report.

Consultees have no objection to the proposal.

An approval with conditions is recommended as set out in the case officers report.



Consultations:				
Consultation Type	Consultee		Response	
Non Statutory	Env Health Belfast City Council		No objection subject to conditions	
Non Statutory	Transport NI - Hydebank		No objection subject to conditions	
Non Statutory	NI Water - Multi Units East - Planning Consultations		No objection subject to conditions	
Statutory	NIEA		No objection subject to conditions	
Representations:				
Letters of Support		None Received		
Letters of Objection		65		
Number of Support Petitions and signatures		No Petitions Received		
Number of Petitions of Objection and signatures		No Petitions Received		

1.0 Characteristics of the Site and Area

- 1.1 This 0.1hectare site is located at Moyard Park which is off the Springfield Road in West Belfast. The site comprises a vacant building and curtilage of a former Irish medium school.
- 1.2 The land within the site is flat and defined on all boundaries by palisade fencing. The open space surrounding the site falls from west to east and there is a level change of approximately 1m to the land above.

Planning Assessment of Policy and Other Material Considerations

2.0 Description of Proposal

2.1 Residential development comprising 6 no. social housing dwelling units, car parking, landscaping and associated site works.

3.0 Planning History

The last use of this facility was as an Irish Medium School. Planning records show permission was granted for a temporary mobile classroom to the rear of the site in 2003. The school has been closed for a number of years. Prior to this the facility was used as a 'family centre'.

4.0 Policy Framework

BMAP 2015 - Policy Sett2

SPPS Strategic Planning Policy Statement for Northern Ireland (SPPS)

PPS3 Access, Movement and Parking

PPS7 Quality Residential Environments Policy QD1

PPS7 Addendum Safeguarding the character of established residential areas Policy LC1; Annex A -Space Standards

PPS15 Planning and Flood Risk - Policy FLD3

Creating Places

Parking Standards

5.0 Statutory Consultee Responses

5.1 Transport NI assessed the application against PPS3 Access, Movement and Parking, and raised no objection to the proposal subject to the inclusion of a number of conditions and

informatives.

5.2 NIEA – NIEA was consulted as a result of Environmental Health raising the issue of potential contamination. They concluded that no unacceptable risks to environmental receptors have been identified and raised no objection to the proposal.

6.0 Non Statutory Consultee Responses

6.1 Environmental Health – Environmental Health was consulted and advised that there was potential that the land may be contaminated as a fuel storage facility and paper and pulp manufacturing factory were located close by. A contamination report was submitted and Environmental Health is satisfied that the site poses no risk to human health if developed. Environmental Health recommended an informative relating to contamination should be included if approval is recommended.

7.0 Assessment

7.1 Principle of Residential Development

7.2 The proposed development is located within the settlement development limit of Belfast, and is in adherence with Policy Sett 2 as it is sensitive to the size and character of the settlement in terms of scale form design and use of materials. The dominant land use within this area is residential use and the principle of residential development on the site is considered acceptable.

8.1 Protecting Local Character, Environmental Quality and Residential Amenity

8.2 The proposed density is very similar to that in the established area. The pattern of development is in keeping with the overall character and environmental quality of the established residential area in keeping with policy LC1 of the addendum to PPS7. The scheme promotes a sustainable form of development by facilitating a high degree of integration with local facilities and public transport accessible from the nearby Springfield Road. In this respect the design of the proposal is appropriate to the local context.

9.0 Design and Layout

9.1 The proposed dwellings are laid out in a terrace of 6 units. They are 2 storey and will be constructed with red multi clay bricks, block work will be rendered. The hipped roofs will be finished in blue black concrete tiles with clay ridge tiles. There are small obscured windows on either gable end of the terrace.

10.0 Visual and Residential Amenity

10.1 The proposal will not result in an adverse effect on the local character, environmental quality or residential amenity of the surrounding area, the layout of the proposed dwellings is acceptable. The proposal is in keeping with the local context/ character of the area. The proposed design is acceptable in terms of criteria (a)-(g) of PPS7. There is no unacceptable adverse effect on existing or proposed properties in terms of overlooking, over shadowing, noise or other disturbance properties in keeping with policy QD1. The proposed properties are of similar design to those in proximity and as such the proposal respects the surrounding context.

11.0 Space Standards

11.1 Space standards for dwellings in established medium and low density residential areas is set out in Annex A of the addendum to PPS7 – Safeguarding the character of established residential areas. Whilst the area is high density the proposed units comprise 75.4 sqm and comply with the space standards which requires a three person /two bedroom property to have a minimum floor space area of 70sqm.

12.0 Amenity Space

12.1 The minimum area of private amenity space per dwelling is set out in design guide 'Creating

Places'. A minimum of 40sqm is required for dwelling unit. The rear gardens of these properties range from 45 -50 sqm. The development is also surrounded by green open space. There is sufficient private amenity space for this development.

13.0 Parking

13.1 A terrace of 6no. 3 person/ 2 bedroomed properties is proposed. One in curtilage space has been incorporated into the design of the proposal. Parking standards require a 2 bedroom terrace house to make provision for 1.75 parking spaces. Therefore 10.5 parking spaces are required in accordance with parking standards. 6 spaces have been allocated in this proposal. The applicant submitted a parking survey demonstrating sufficient spare capacity/ availability of on street parking within in vicinity to accommodate the development during peak periods of parking demand. Transport NI was satisfied with the parking survey submitted. It is considered the proposal complies with PPS3.

14.0 Representations

65 identical letters of objection have been received. The issues raised were

The developer failed to consult local residents

There is no requirement for the developer to undertake public consultation given the scale of the proposal. Belfast City Council have carried out neighbour notification (73 neighbours were notified) and 65 responses were received. The proposal was also advertised in local newspapers.

•The building sits on land designated by the Northern Ireland Housing Executive (NIHE) in 1991 as a communal recreation amenity for the local community

There is a building on the site which is not zoned in BMAP. BMAP is the statutory plan for the area which does not include zone the site for a specific nor is the site an area of open space given there is a building on the site.

•Concern about the impact development will have on the community, quality of life through noise, pollution, overcrowding and disruption to family life.

The proposals are considered acceptable and will not adversely impact on the area by way of noise, pollution, overcrowding and disruption to family life. Environmental Health has considered the proposal in terms of noise, pollution and general amenity and has not raised any concerns regarding these matters.

Implications over road safety

Transport NI, the authoritative body on road safety has been consulted and have no objection to the proposal

•Over populating an area that has insufficient amenities for existing resident leading to increased car use for schools, shopping, work, recreation

It is considered that the proposal will not result in a detrimental impact on local amenities given the scale of the development. As indicated above Transport NI consider the proposal acceptable and did not raise and concerns regarding access, parking and traffic generation associated with the proposal.

Consideration of relevant Planning Policies

The objection letters also goes on to state that Council should assess the application against PPS3 Access, Movement and Parking, PPS7 Quality Residential Environments, Addendum to PPS7 Safeguarding the Character of Established Residential Areas and PPS15, Planning and Flood Risk. The Council has assessed the proposal against PPS3, PPS7 & Addendum to PPS7 as set out above. With regard to PPS15 Planning and Flood Risk Rivers Agency Flood Plain map has been analysed and it is evident that there surface water flooding may occurs on the outskirts of the site. Policy FLD 3 states that if there is potential for surface water flooding it is the developer's responsibility to assess the flood risk and drainage impact and to mitigate the risk to the development and any impacts beyond the site. Appropriate conditions are proposed to ensure drainage details are submitted and agreed with the Council to ensure drainage is managed effectively.

Neighbour Notification Checked

Yes

Summary of Recommendation: Having regard to the development plan, planning policies and all other material considerations including the objections received, it is recommended the application be approved subject to conditions set out below.

Conditions:

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

2. The development hereby permitted shall not be occupied until the vehicular accesses have been constructed in accordance with Drawing No.02A bearing the date stamp 30th January 2017.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

3. Any existing street furniture within the extent of the proposed vehicular accesses shall, after obtaining permission from the appropriate authority, be removed, relocated or adjusted at the applicant's expense.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

4. The access gradient shall not exceed 8% (1 in 12.5) over the first 5m outside the road boundary. Where the vehicular access crosses a footway or verge, the access gradient shall be between 4% (1 in 25) maximum and 2.5% (1 in 40) minimum and shall be formed so that there is no abrupt change of slope along the footway.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

- 5. Gates, if erected, shall not open out over the public footway. Reason: In the interests of road safety and the convenience of road users.
- 6. The development hereby permitted shall not be occupied until hard surfaced areas have been constructed in accordance with Drawing No.02A bearing the date stamp 30th January 2017, to provide for parking within the curtilage of each site. No part of these hard surfaced areas shall be used for any purpose at any time other than for the parking and movement of vehicles. Reason: To ensure that adequate provision has been made for parking within the curtilage of each site.
- 7. If during the development works, new contamination or risks are encountered which have not previously been identified, works should cease and the Planning Authority shall be notified immediately. This new contamination shall be fully investigated in accordance with the Model Procedures for the Management of Land Contamination (CLR11). In the event of unacceptable risks being identified, a remediation strategy shall be agreed with the Planning Authority in writing and subsequently implemented and verified to its satisfaction.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

8. After completing the remediation works under Condition 7; and prior to occupation of the development, a verification report needs to be submitted in writing and agreed with Planning Authority. This report should be completed by competent persons in accordance with the Model Procedures for the Management of Land Contamination (CLR11). The verification report should

present all the remediation and monitoring works undertaken and demonstrate the effectiveness of the works in managing all the risks and achieving the remedial objectives.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

- 9. Development shall not be occupied until the onsite works have been completed in accordance with the drainage details submitted to and approved by the relevant authority. Reason: In the interest of public health.
- 10. Development shall not be occupied until details of surface water drainage works on-site and off-site have been submitted, approved and constructed by developer and the relevant authority. Reason: To safeguard the site and adjacent land against flooding and standing water.

ANNEX		
Date Valid	6th September 2016	
Date First Advertised	23rd September 2016	
Date Last Advertised		

Details of Neighbour Notification (all addresses)

The Owner/Occupier, 10 Moyard Park, Ballymurphy, Belfast, Antrim, BT12 7FS,

M Henry10, Moyard Park, Belfast

Theresa Hughes 10, Springfield Heights, Belfast

The Owner/Occupier, 12 Moyard Park, Ballymurphy, Belfast, Antrim, BT12 7FS,

D McEvoy 12, Moyard Park, Belfast

The Owner/Occupier, 12, Moyard Park, Belfast

The Owner/Occupier, 14 Moyard Park, Ballymurphy, Belfast, Antrim, BT12 7FS,

The Owner/Occupier, 14, Moyard Park, Belfast

The Owner/Occupier, 16 Moyard Park, Ballymurphy, Belfast, Antrim, BT12 7FS,

The Owner/Occupier, 16, Moyard Park, Belfast

The Owner/Occupier, 16, Moyard Park, Belfast

The Owner/Occupier, 18, Moyard Park

The Owner/Occupier, 2 Moyard Park, Ballymurphy, Belfast, Antrim, BT12 7FS,

Eireann Armstrong 2, Moyard Park, Belfast

Jacqueline Armstrong 2, Moyard Park, Belfast

The Owner/Occupier, 20, Moyard Park, Belfast

The Owner/Occupier, 20, Moyard Park, Belfast

Danielle Townsend 22, Moyard Park, Belfast

Margaret McKeown24, Moyard Park, Belfast

McKeown 24, Moyard Park, Belfast

K McCourt 28, Moyard Park, Belfast

C McCaffrey 28, Moyard Park, Belfast

Lauren Ramsey 3, Springfield Heights, Belfast

Kellie Murdock 3, Springfield Heights, Belfast

Danielle O'Hare 30, Moyard Park, Belfast

The Owner/Occupier, 30, Moyard Park, Belfast

Angela Bridge 32, Moyard Park, Belfast

Kieran Gibson 32, Springfield Park, Belfast, BT13 3PY

B Gibson 32, Springfield Park, Belfast, BT13 3PY

Aidan McLaughlin 33, Springfield Park, Belfast, Antrim, Northern Ireland, BT13 3PY

Stephen McMorrow 33, Springfield Park, Belfast

Ann MCLaughlin 33, Springfield Park, Belfast 13

Natasha Kane 33, Springfield Park, Belfast, BT13 3PY

C Keenan 34, Moyard Park, Belfast

M Keenan 34, Moyard Park, Belfast

G Close 35, Springfield Park, Belfast, BT13 3PY

U Close 35, Springfield Park, Belfast, BT13 3PY

The Owner/Occupier, 36, Moyard Park, Belfast

S Kelly 36, Springfield Park, Belfast, BT13 3PY

Eilis Kelly 36, Springfield Park, Belfast, BT13 3PY

Sean Kelly 36, Springfield Park, Belfast, BT13 3PY

Brenda Kelly 36, Springfield Park, Belfast, Bt13 3PY

The Owner/Occupier, 38, Moyard Park, Belfast

The Owner/Occupier, 4 Moyard Park, Ballymurphy, Belfast, Antrim, BT12 7FS,

Debbie Gill 4, Moyard Park, Belfast

Peter McKeown 4, Moyard Park, Belfast

The Owner/Occupier, 4, Springfield Heights, Belfast

D Hamill 4, Springfield Heights, Belfast

S Quinn 46, Moyard Park, Belfast

P Boyce 46, Moyard Park, Belfast

The Owner/Occupier, 46, Moyard Park, Belfast, BT12 7FT

Danielle Teggart 48, Moyard Park, Belfast, BT12 7FT

Conor Teggart 48, Moyard Park, Belfast, BT12 7FT

Danny Hutchings 5. Springfield Heights, Belfast

D Hutchings 5, Springfield Heights, Belfast

The Owner/Occupier, 50, Moyard Park, Belfast

Charlotte McNeill 54, Moyard Park, Belfast

The Owner/Occupier, 6 Moyard Park, Ballymurphy, Belfast, Antrim, BT12 7FS,

T Connolly 6, Moyard Park, Belfast

D P O'Reilly 63, Moyard Park, belfast, BT12 7FT

Philip Shandon 66, Moyard Park, Belfast

William Reid 68, Moyard Park, Belfast

Patricia Mackin 7, Springfield Heights, Belfast

Peter Mackin 7, Springfield Heights, Belfast

The Owner/Occupier, 8 Moyard Park, Ballymurphy, Belfast, Antrim, BT12 7FS,

Bridie McGurk8, Moyard Park, Belfast

Thomas McGurk 8, Moyard Park, Belfast

P and L Mervyn 8, Springfield Heights, Belfast

B Elley 80, Moyard Park, Belfast, BT12 7FT

Brian McLaughlin 83, Springfield Park, Belfast

Louise Dargan 84, Moyard Park, Belfast, BT12 7FT

N Boswell 86, Moyard Park, Belfast

Wilma McCourt 9, Springfield Heights, Belfast

Date of Last Neighbour Notification	20th October 2016
Date of EIA Determination	
ES Requested	Yes /No

Planning History

Summary of Consultee Responses Drawing Numbers 01, 02a, 03, 04, 05 Notification to Department (if relevant) Date of Notification to Department: Response of Department: